



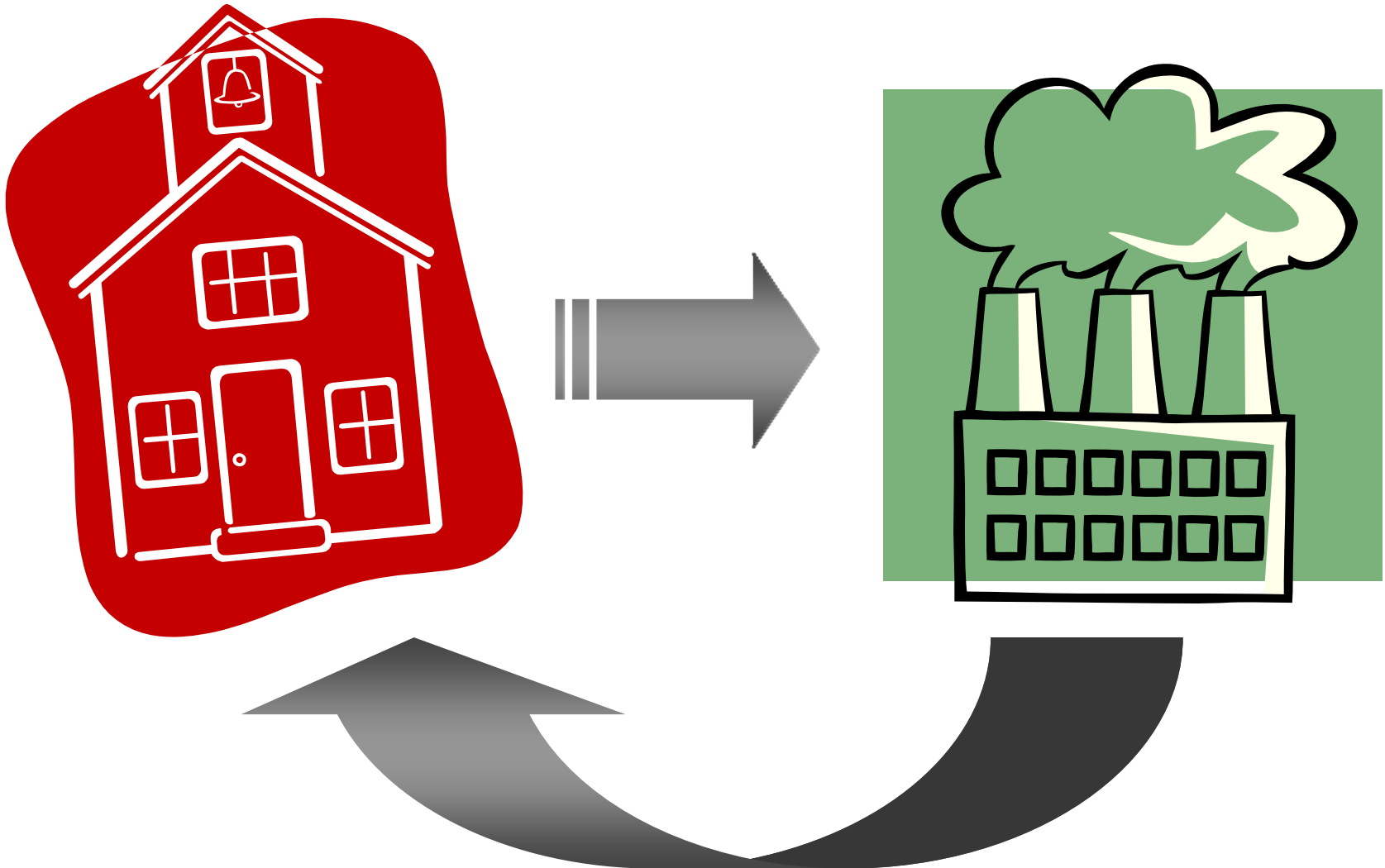
# **Lessons on Process for Evaluation**

**Presented at Evaluation 2010, San Antonio, TX**

**Kate Rohrbaugh**

**November 11, 2010**

# Why Are We Here?



# Purpose

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- **To:**
  - **Provide the audience with a process for planning evaluation**
- **By:**
  - **Demonstrating the capital project planning process**
  - **Discussing the drivers for successful capital projects**
- **For the purpose of:**
  - **Enabling you to apply these processes to evaluations**

# Outline

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- ***Independent Project Analysis***
- **Capital Projects and Goals**
- **Developing a Process**
- **Front-End Loading**
- **Team Development**
- **Practices in Execution**
- **Challenges**
- **Conclusions**

# Origins of Independent Project Analysis (IPA)

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- For almost 25 years, IPA has been benchmarking capital projects in the process industries
- IPA grew out of research at The Rand Corporation on the sources of success and failure in capital projects, especially new technology projects
- Dupont was our first important customer and is still an important customer two decades later

# IPA's Purpose

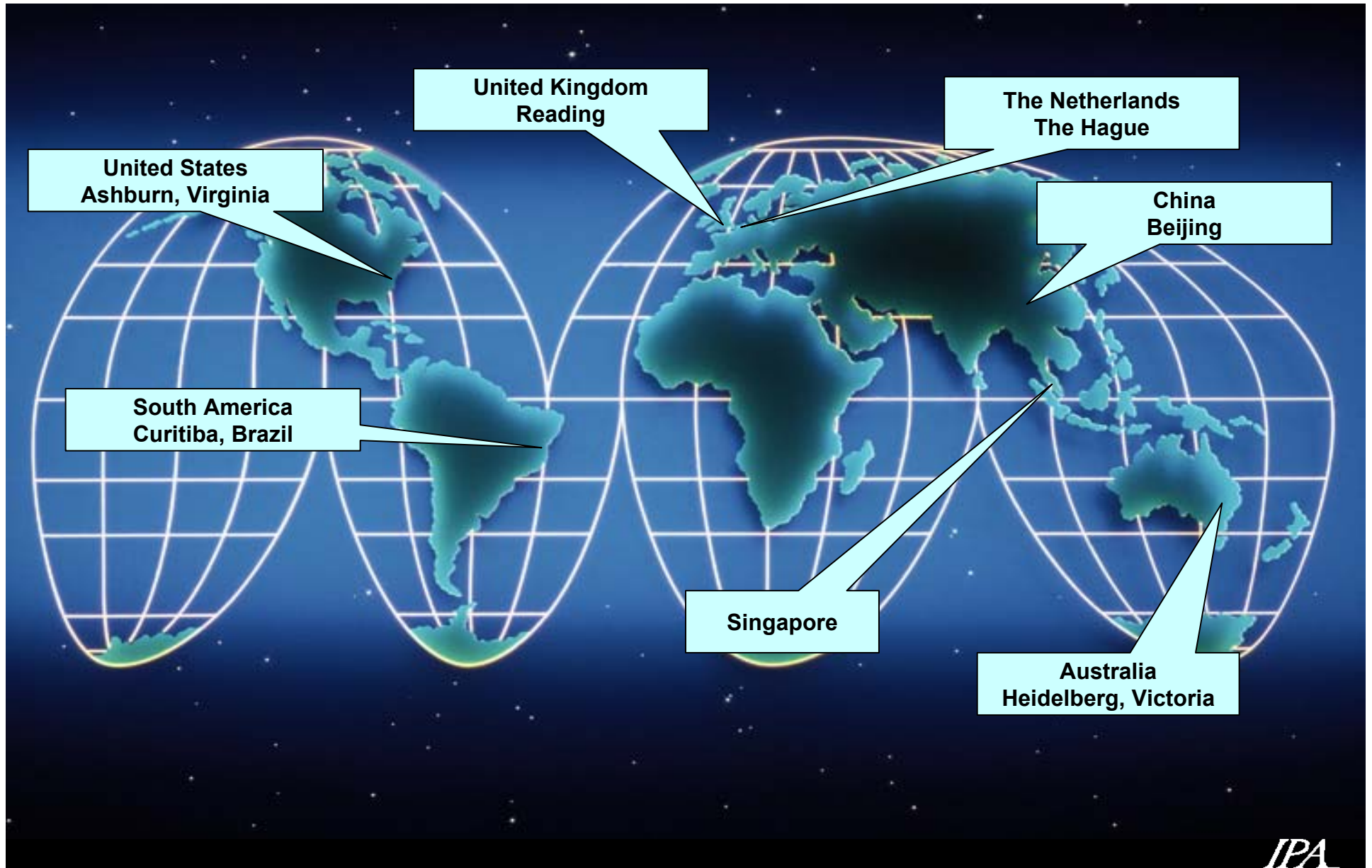
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IPA improves the competitiveness of our customers through more effective use of capital in their businesses.

It is our mission and unique competence to *conduct research* into the functioning of capital project systems, and to *apply the results* of that research to *help our customers* create and use capital assets more efficiently.

Above all else, however, IPA is in the business of *generating positive change!*

# IPA Office Locations



# **IPA's Customers**

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- **IPA works for the extractive and manufacturing industries**
  - **Extractive: oil, gas, iron, copper, zinc, diamonds, etc.**
  - **Manufacturing: chemicals, fuels, pharmaceuticals, paper, food processing, consumer products**
- **Our primary focus is on companies that must invest large amounts of capital in facilities to meet their customers' needs**
- **We do very little work for governments, although we have done and will continue to do some**
  - **Environmental projects (USEPA, USDOE, COE)**
  - **Facilities construction (Navy, USDOE, State Dept.)**
  - **Alternatives fuels commercialization (USDOE, NREL)**



# Clients Represented in the IPA Databases

Abbott Laboratories	China National Offshore Oil Co.	Gaz De France	Murphy Oil	SABIC
Abitibi-Consolidated	China Three Gorges Project	Genentech	NAOC	SABIC Innovative Plastics
Aditya Birla	Development Corp.	General Electric	Nederlandse Aardolie Mj.	Samarco
ADNOC	CITGO	Georgia Pacific	Newmont Mining	Sanofi Pasteur
Agip KCO	Clark Refining & Marketing	Gerdau	Nexen	Santos
AGRA Simons	CNRL	GlaxoSmithKline	Noble Energy	SAPPI
AIOC	Codelco	GS Caltex	Noranda	Sasol
AIR Liquide	Colonial Pipeline Company	GW Foods	North Star Steel	Saudi Aramco
Air Products	Cominco	Hess Corporation	Nova Chemicals	Schering-Plough
AKZO Nobel	Condea Vista	Hoffmann-La Roche	Novartis	Schlumberger
Alcan	ConocoPhillips	Honeywell	Nycomed Amersham	SECCO
Alcoa	Copesul	Husky Oil	Numinco	Shell
Allegheny Industries	CRI	ICI	OMV	Singapore Refining Co.
Alyeska	CS Energy	IMC Global	Orica	Solutia
Anadarko Petroleum	CSR	Incitec	Origin Energy	Solvay
Anglo Platinum	CYTEC	Inland Paperboard & Packaging	Owens Corning	Southern Company
Arkema	De Beers	Inpex	Oxiteno	Southern Natural Gas
AstraZeneca	Department of Defense (US)	Invista	Pacific Energy Partners	Staatsolie Suriname
Atlantic LNG	Department of Energy (US)	JGC	Pasadena Refining	Star Petroleum Refining Co.
Australian Paper	Dofasco	Johnson & Johnson	PDVSA	Statoil
AVR	Dow Chemical Company	Kimberly-Clark	PEMEX	Stepan
AWE	DowCorning	Kinder Morgan	PEQUIVEN	Suncor Energy
Barrick Gold	DSM	Koch Industries	PET	Sunoco
Basell	DuPont	Kodak	Petrobras	Suzano Petroquimica
BASF	Eastman Chemical Co.	Kraft	Petrochina	Synchrude
Bayer	Ecopetrol	Kumba Iron Ore	Petro-Canada	Taq
BC Hydro	Edison Company	Kuwait Nat'l Petroleum	Petronas	TransCanada
BG	Eli Lilly & Co.	Lanxess	Petroleum Development Oman	Tengiz Chevroil
BHP Billiton	Enbridge	Lasmo	Pfizer (formerly Pharmacia)	Tesoro
Bluescope Steel	EnCana	LTV Steel	Pillsbury	Total
Bluewater	Eni Petroleum	Lukoil	Pioneer Natural Resources	UK Government
Borealis	Entergy	Lundin Malaysia	Portland Pipeline	Union Carbide Corp.
Braskem	EPZ	LyondellBasell	Potlatch	US Department of State
British Food	ExxonMobil	Malaysian Refining Co.	Praxair	US Gypsum
British Nuclear Group	Evonik Degussa	Marathon Petroleum	Procter & Gamble Co.	US Steel
BP	Falconbridge	Marathon Oil	PTT Exploration & Production	Vale
Bristol-Myers Squibb	Flint Hills	MeadWestvaco	Qatar Petroleum Co.	Valero
Caltex	Florida Power & Light	Merck & Company, Inc.	Quimica Fluo	Votorantim Metais
Cargill Inc.	FMC Corporation	Methanex	Repsol YPF	Wacker
Chevron	Fosfatados Catarinenses	Mosaic	Rhodia	Wellman
Chevron Phillips Chemical	Fosfertil	Motiva	Rio Tinto Alcan	Weyerhaeuser
		Mineração Rio Norte	Rohm & Haas	Woodside

# What Is a Capital Project?

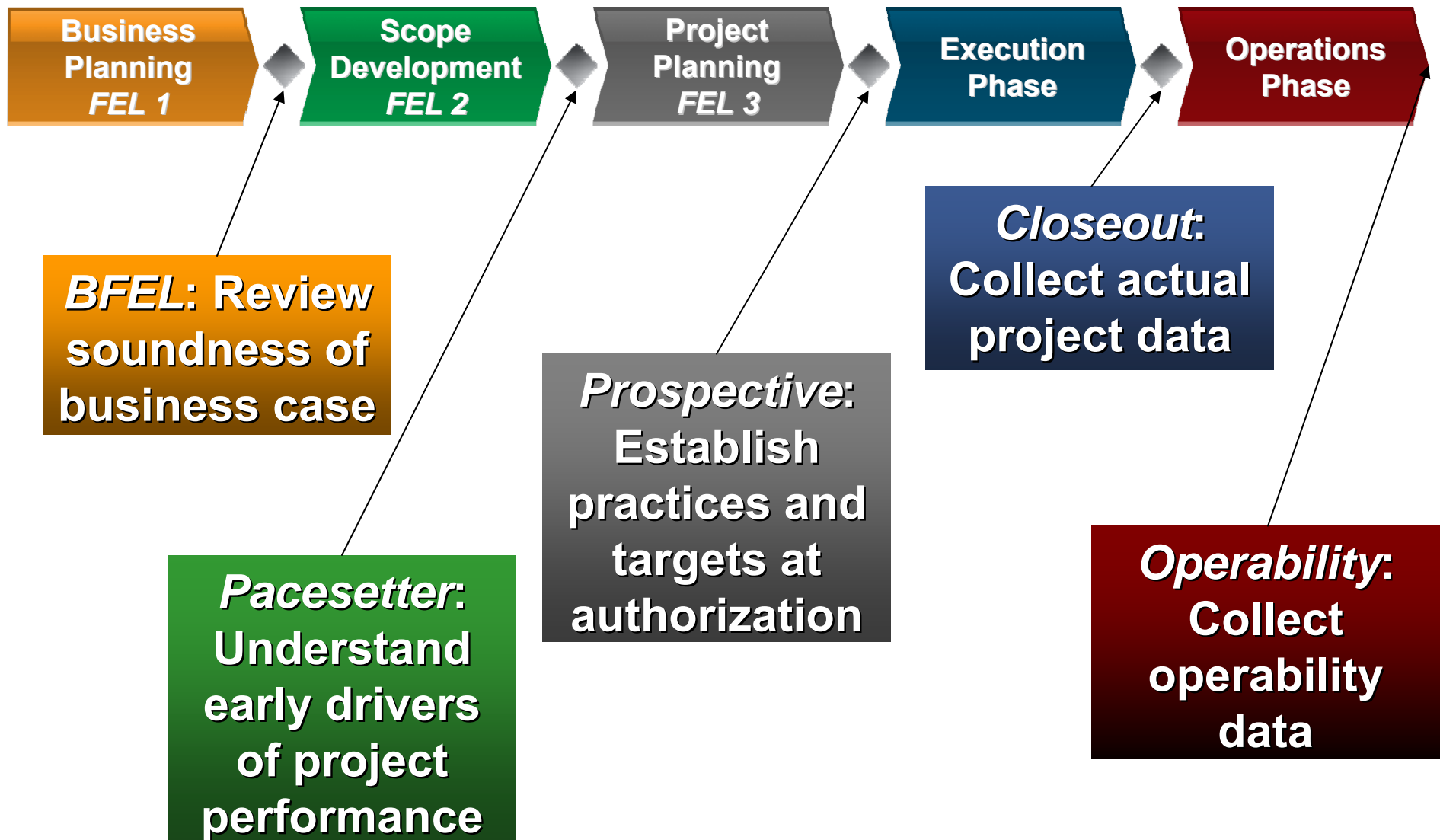
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**A project that involves expenditure of an organization's monetary resources for the purpose of creating capacity for production.**

**Much can be learned from capital projects in terms of practices that can be applied to an evaluation as a “project”**

**Planning and process matter**

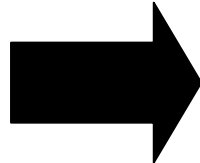
# When Are Capital Projects Benchmarked?



# IPA Data

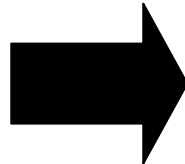
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**Data**



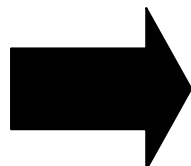
- 12,000+ global projects
- Information obtained directly from the project teams
- 2,000+ variables per project

**Research**



- How practices drive outcomes
- Industry and sector trends
- Time trends

**Metrics**



- Benchmarking of individual projects
- Company performance

## IPA Works at Several Levels

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- ***Individual projects*** form the foundation of our work
- ***Workshops*** provide a roadmap for best project practices
- Diagnosing (benchmarking) ***project systems*** provides companies with the basis for improvement
- ***Benchmarking Conferences*** bring companies together to share practices and metrics

# IPA's Research and Methodology Is Based on Proprietary Databases



## **PROCESS PLANTS PES®\***

>6,500 projects  
Detailed histories of process  
plant projects > US\$6 million

\* PES is a registered trademark of IPA



## **PES SMALL PROJECTS**

6,000+ projects  
Projects < US\$6 million  
from process industries



## **MEGAPROJECTS**

300+ projects  
US\$Billion class projects, all  
types



## **HAZRISK**

400+ projects  
Environmental assessments and  
cleanups



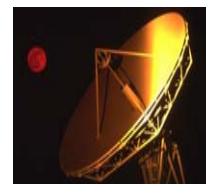
## **ELECTRIC POWER PROJECTS**

>150 projects  
Single or combined cycle plants,



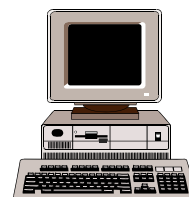
## **PLANNED SHUTDOWNS /TURNAROUNDS**

250+ turnarounds  
Facility turnarounds



## **INFORMATION TECHNOLOGY**

270+ projects; including  
Applications Development,  
Telecommunication, etc.



## **INSTRUMENTATION & CONTROL**

450+ projects  
Automation, DCS, SCADA, etc.



## **Petroleum E&P**

1,000+ projects  
Petroleum production  
platforms worldwide



## **PIPELINES**

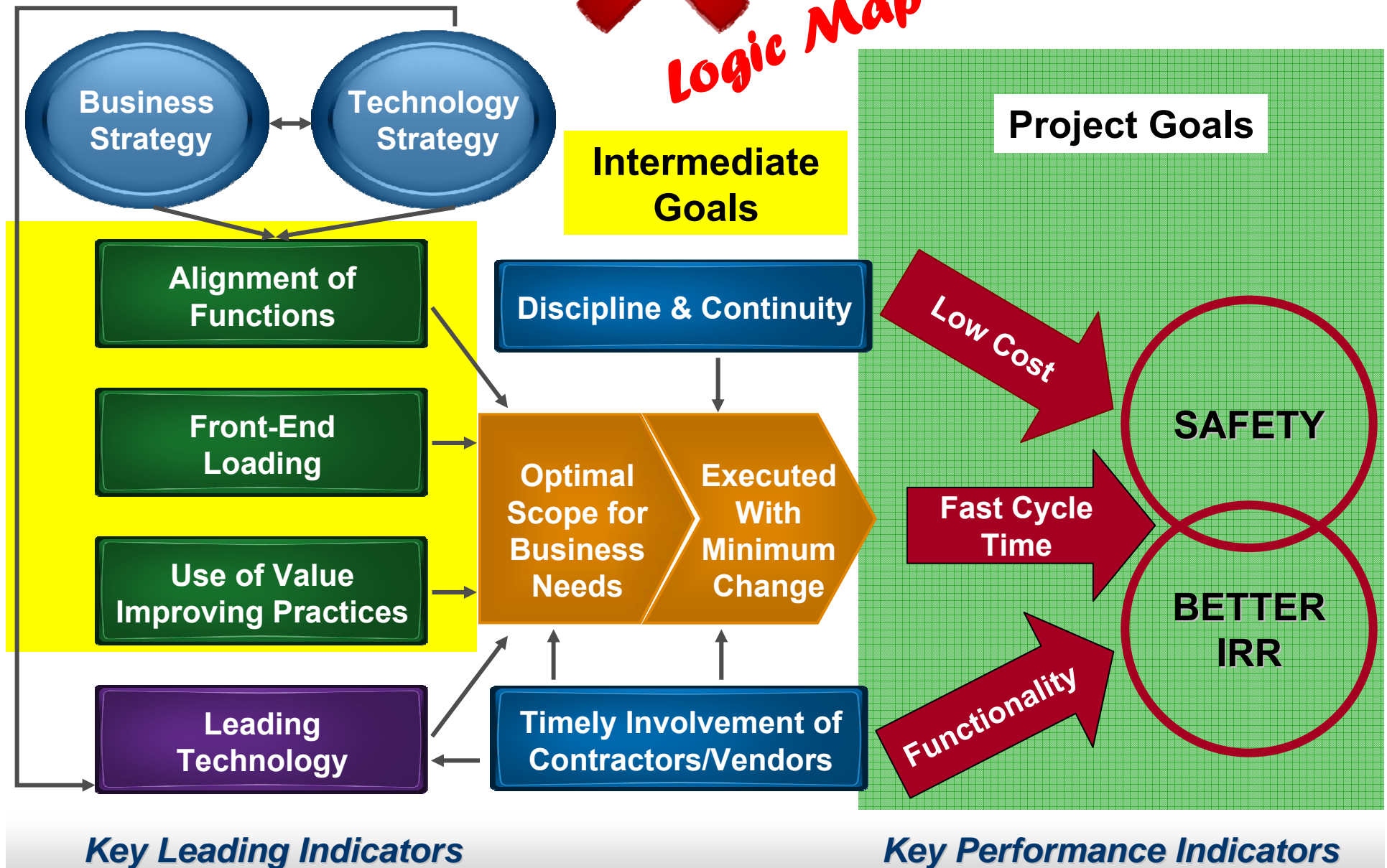
800+ projects  
Pipelines, terminals, booster stations, etc.

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- Conclusions

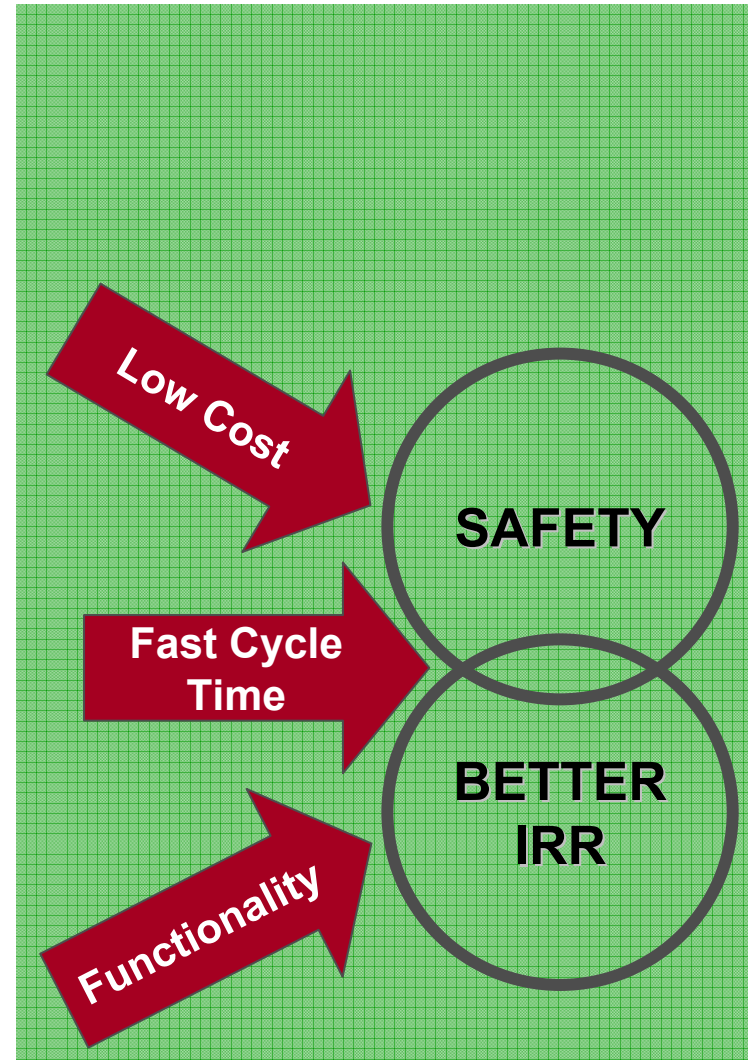
# Elements of Capital Effectiveness



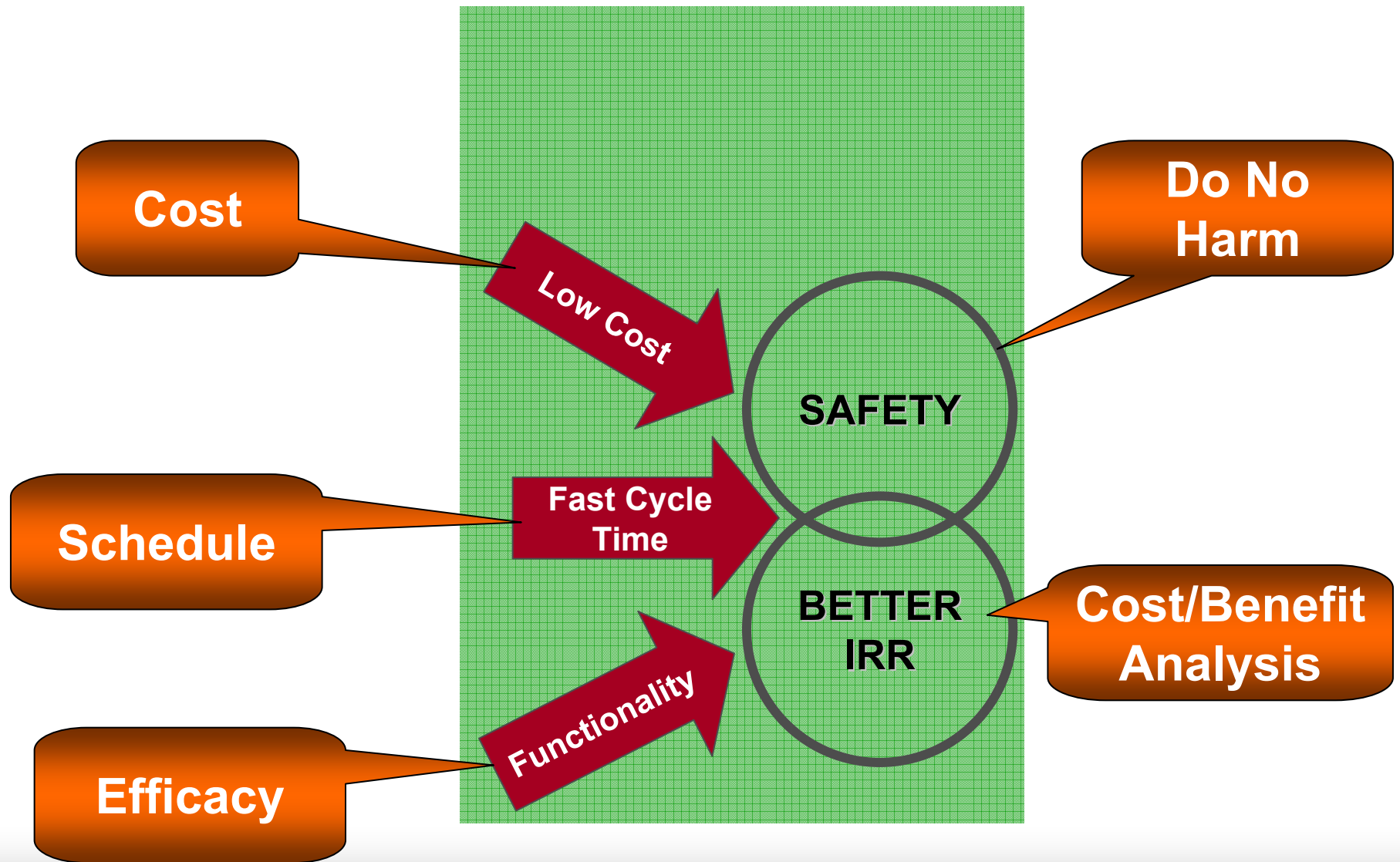


# Project Goals – In Evaluation Terms

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# Project Goals – In Evaluation Terms



# Predictability Indices

- **Project outcomes vs. targets established at authorization**

$$\text{(Project Actual / Project Estimate)} - 1$$

(0 percent means no deviation)

- **Can collect for evaluations as well –**
  - **Cost** →  $(\$90\text{K} / \$100\text{K}) - 1 = -0.10$
  - **Schedule** →  $(4 \text{ months} / 3 \text{ month}) - 1 = 0.25$

# Competitiveness

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- **Project effectiveness vs. Industry**

**Project Actual / Industry Benchmark**  
(1.00 is Industry)

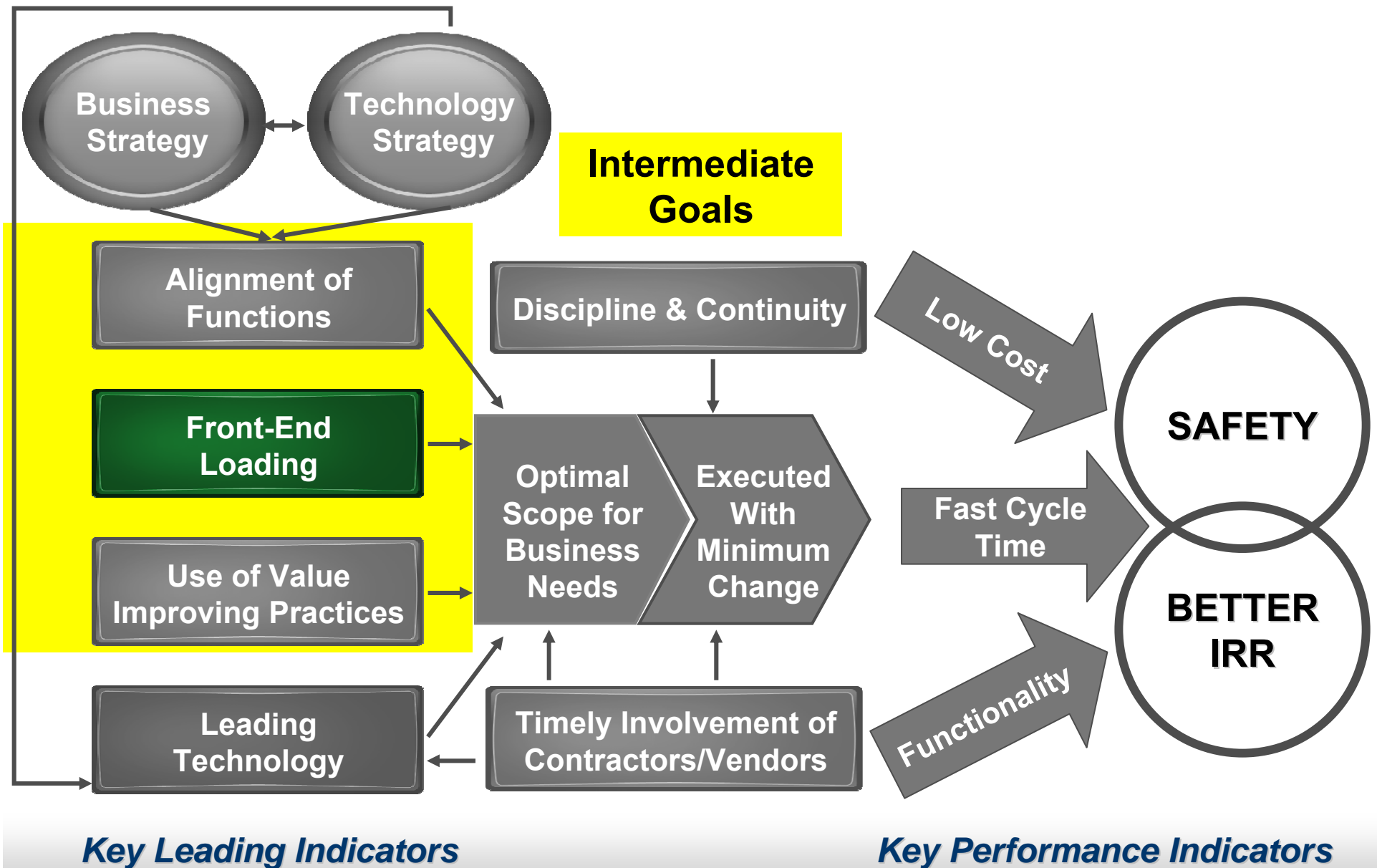
## **Industry Benchmarks: *Based on Statistical Models***

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- **IPA models are based on historical performance of past projects (i.e., projects in IPA's database)**
- **Generate an industry average prediction for projects with similar characteristics**
- **Provide a statistical range around the industry average**
- **We do this using multivariate regression**

**COMPETITIVENESS**

# Elements of Capital Effectiveness



# How Do We Measure FEL?

## Front-End Loading (FEL) Index

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**Site  
Factors**

+

**Engineering  
Definition**

+

**Project  
Execution  
Plan**

- Plot plans
- Soils data
- Environmental permitting
- Health & safety requirements

- Engineering tasks
  - Detailed scope
  - PFDs, H&MBs, P&IDs
  - One-line electrical diagrams
  - Equipment specs
- Cost estimate
- Sign-off from:
  - Operations
  - Maintenance
  - Business

- Contracting strategy
- Team participants & roles
- Integrated schedule
  - Detailed
  - Critical path
  - Resource loading
- Plans
  - Procurement
  - Commissioning/startup
  - Etc.

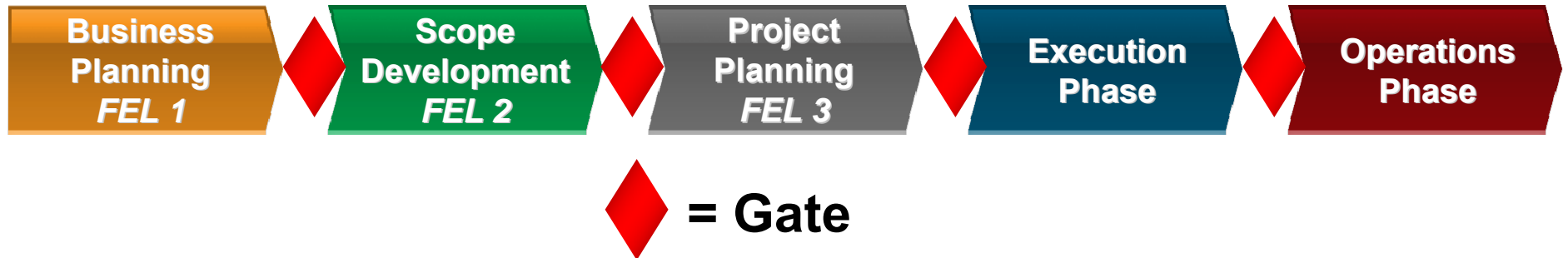
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- *Developing a Process*
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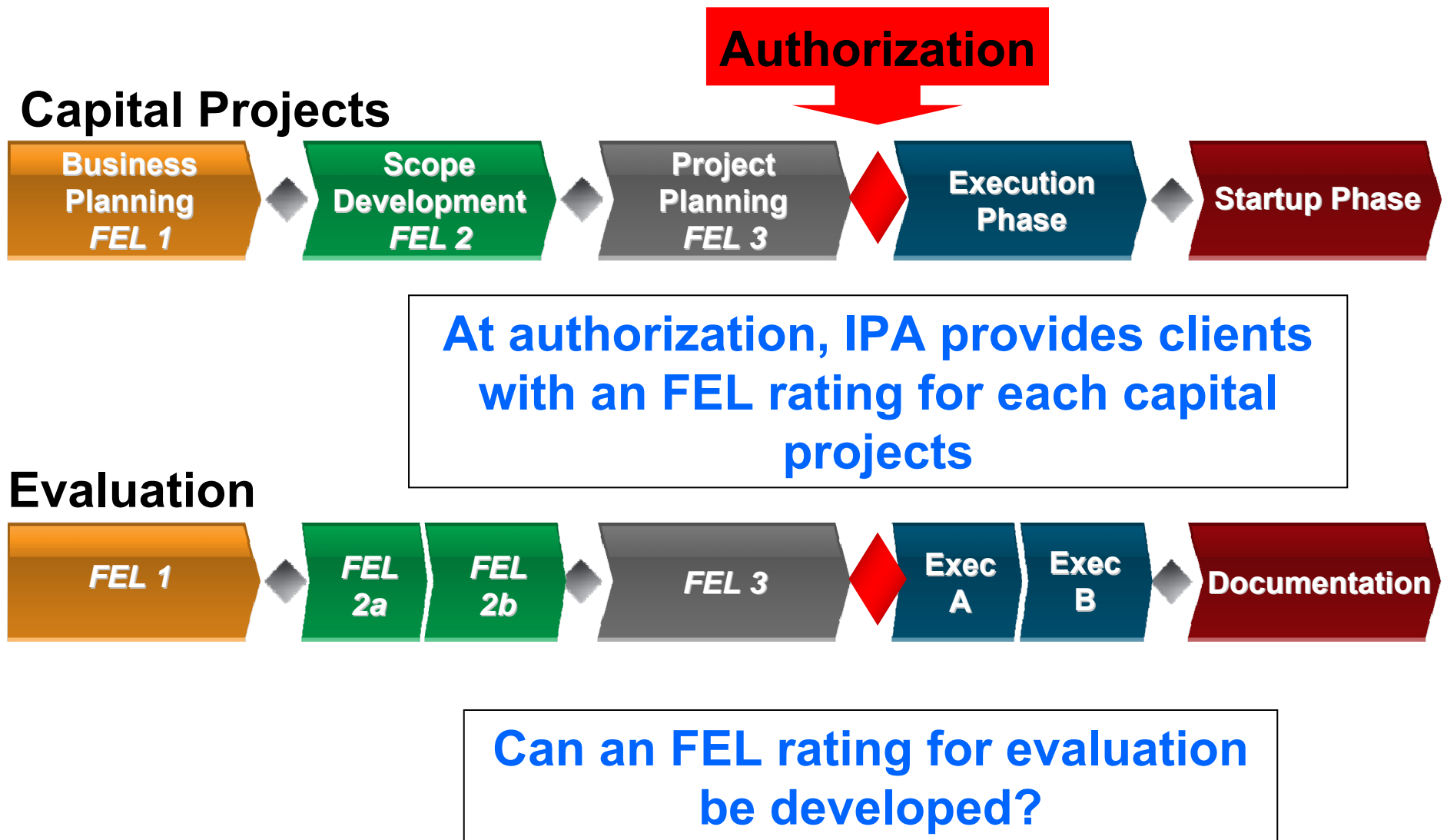


# Gatekeeping in Capital Projects



- Gates are meetings where a “gatekeeper” (an independent reviewer) decides whether the project -
  - Should move to the next phase,
  - Should recycle, or
  - Should be terminated
- Gatekeeping meetings have specific deliverables that the project team or project manager is expected to prepare and distribute in advance of the meeting

# Mapping to Evaluation



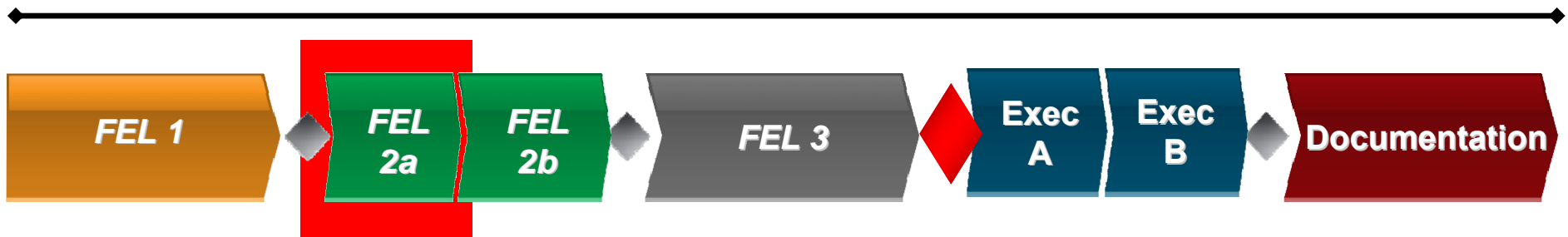
# Business Planning

## *FEL 1*



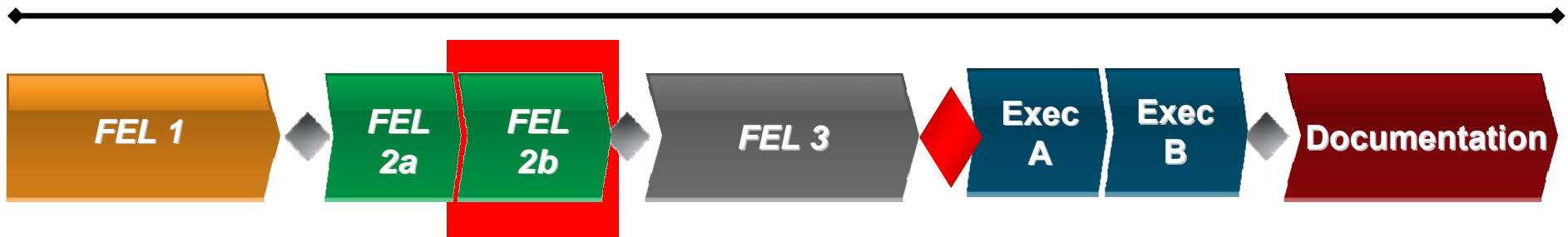
- Questions addressed at gate:
  - Is it revenue generating?
  - Is it strategically important to our business?
  - Who are the stakeholders?

# Framing *FEL 2a*



- Questions addressed at gate:
  - What is the research question?
  - What is the problem we are trying to address?
  - Is it feasible?
  - What is the rough level of effort expected?

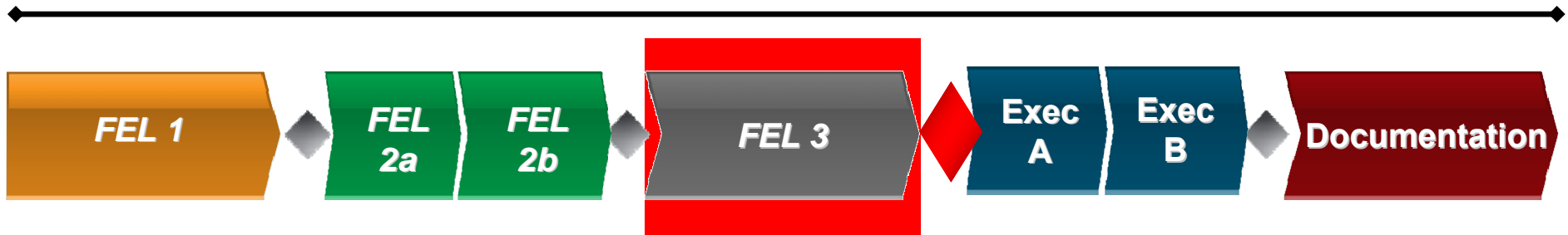
# Scoping *FEL 2b*



- **Deliverables at gate:**
  - **Draft execution plan**
    - > Major tasks identified
    - > Milestone schedule that identifies specific calendar dates for the major tasks
  - **Cost estimate**

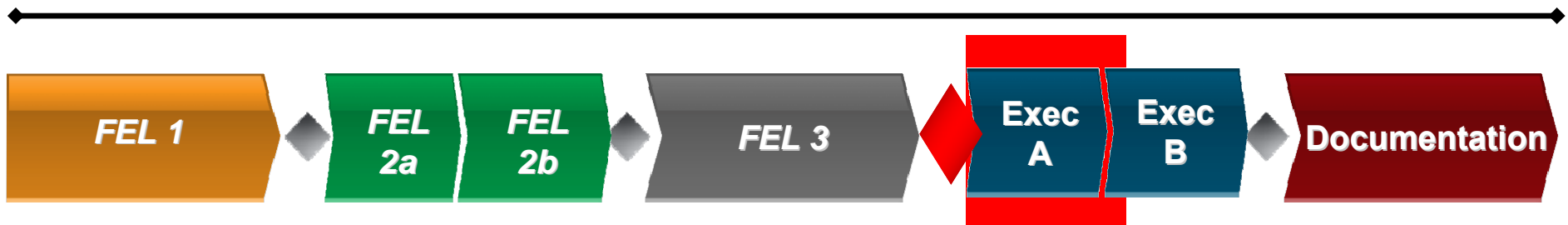
# Execution Planning

## *FEL 3*



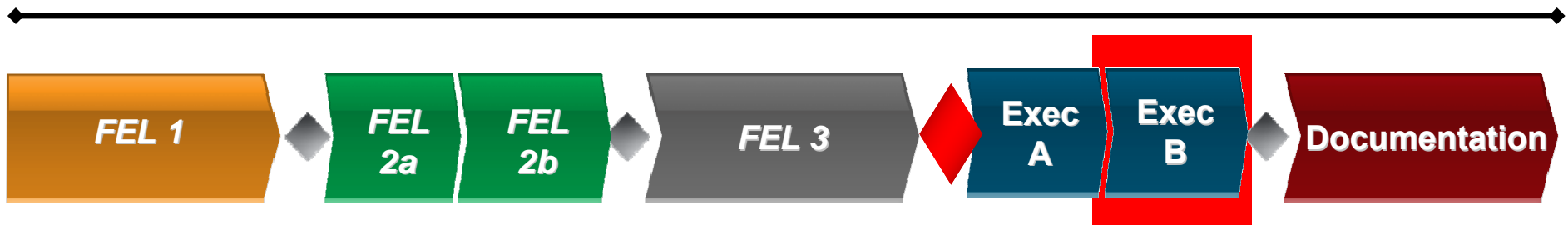
- **Deliverables at gate:**
  - **Finalize Project Execution Plan (PEP)**
    - > **Specifically identify how the work will be accomplished**
  - **Document roles and responsibilities for the team members**
  - **Resource-loaded schedule**
- **Identify specific calendar dates and who is responsible for executing the tasks**

# Execution



- For capital projects, execution involves engineering, construction, and installation
- For evaluation – Execution A
  - Instrument design
  - Data collection
  - Data cleaning
- Gate: Dataset completed

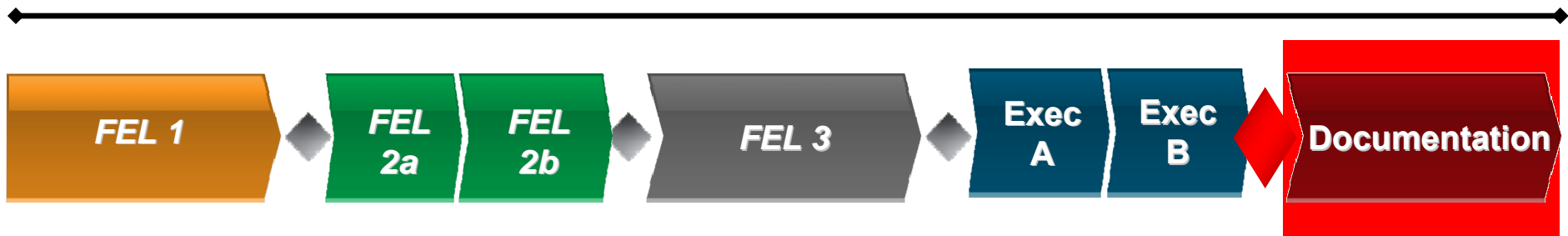
# Execution



- **For evaluation – Execution B**
  - Analysis
  - Reporting
- **Capital Projects End: Mechanical Completion**
- **Evaluation End: Final Delivered**



# Business Planning



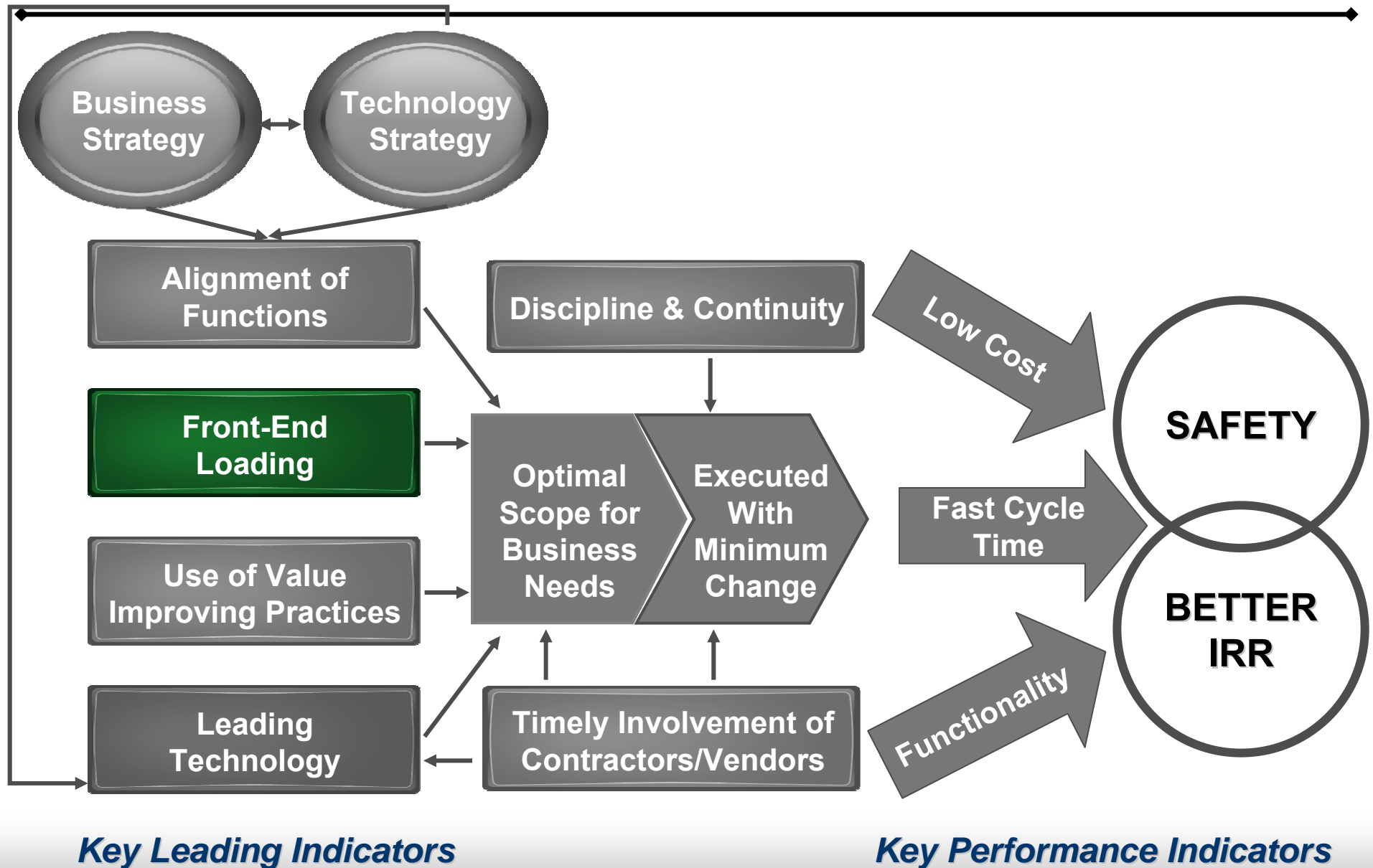
- For capital projects, the last phase is “Startup phase”
- For evaluation:
  - Document the study
  - Maintain the final dataset
  - Secure any final deliverables
  - Dissemination
  - Goal is “replicability”

# Outline

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# Elements of Capital Effectiveness



# Capital Projects FEL

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## Site Factors

- Plot plans
- Soils data
- Environmental permitting
- Health & safety requirements

+

## Engineering Definition

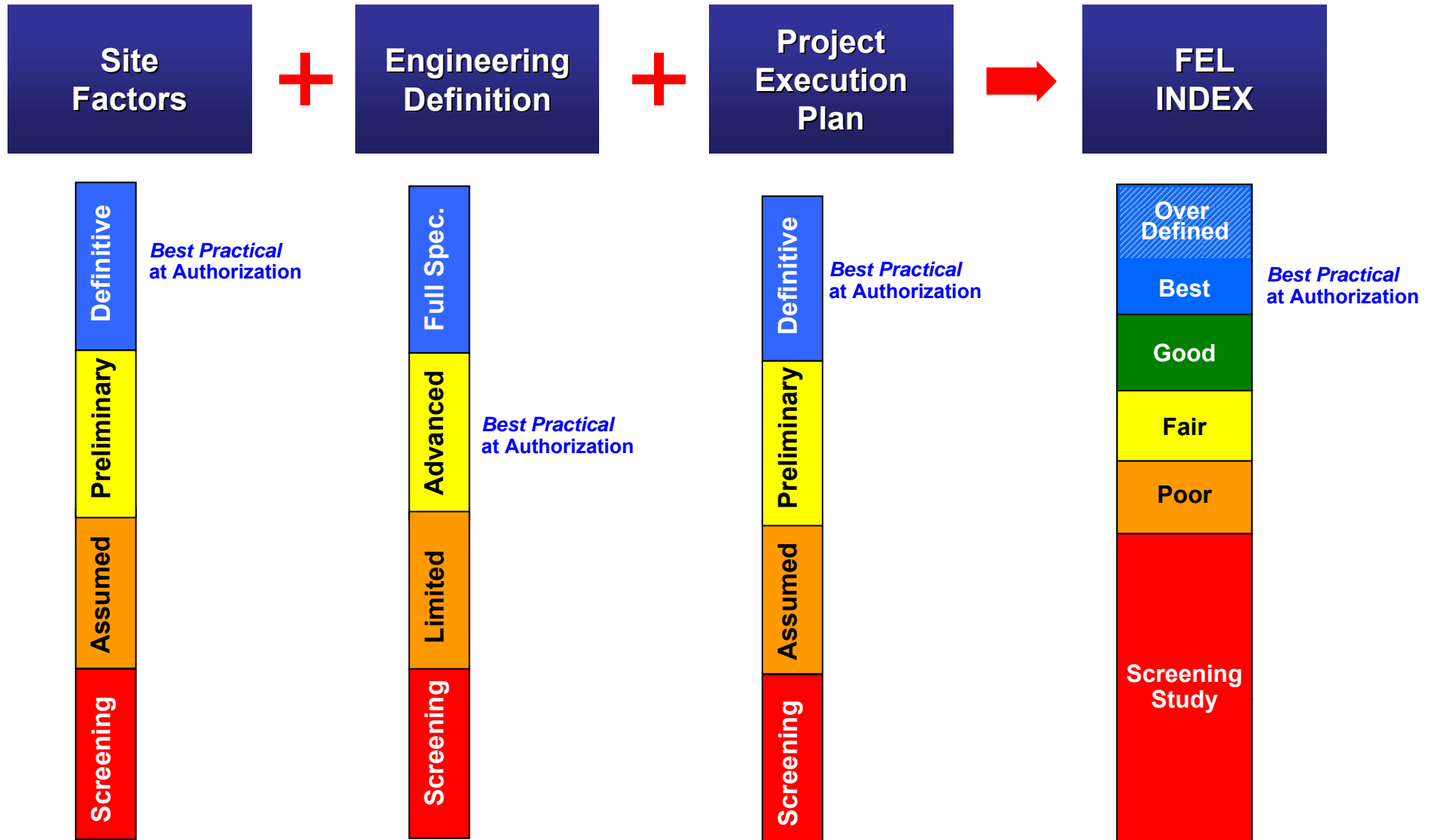
- Engineering tasks
  - Detailed scope
  - PFDs, H&MBs, P&IDs
  - One-line electrical diagrams
  - Equipment specs
- Cost estimate
- Sign-off from:
  - Operations
  - Maintenance
  - Business

+

## Project Execution Plan

- Contracting strategy
- Team participants & roles
- Integrated schedule
  - Detailed
  - Critical path
  - Resource loading
- Plans
  - Procurement
  - Commissioning/startup
  - Etc.

# Calculating the Front-End Loading Index: *Prospective Evaluation*



# Site Factors for Evaluation

## *“Subject Factors”*

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### Site Factors

- Plot plans
- Soils data
- Environmental permitting
- Health & safety requirements



### Subject Factors

- Sample size
- Sample characteristics
- Government requirements (OMB clearance)
- Protection of human research subject requirements

# Engineering Definition for Evaluation

## *“Methodology”*

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### Engineering Definition

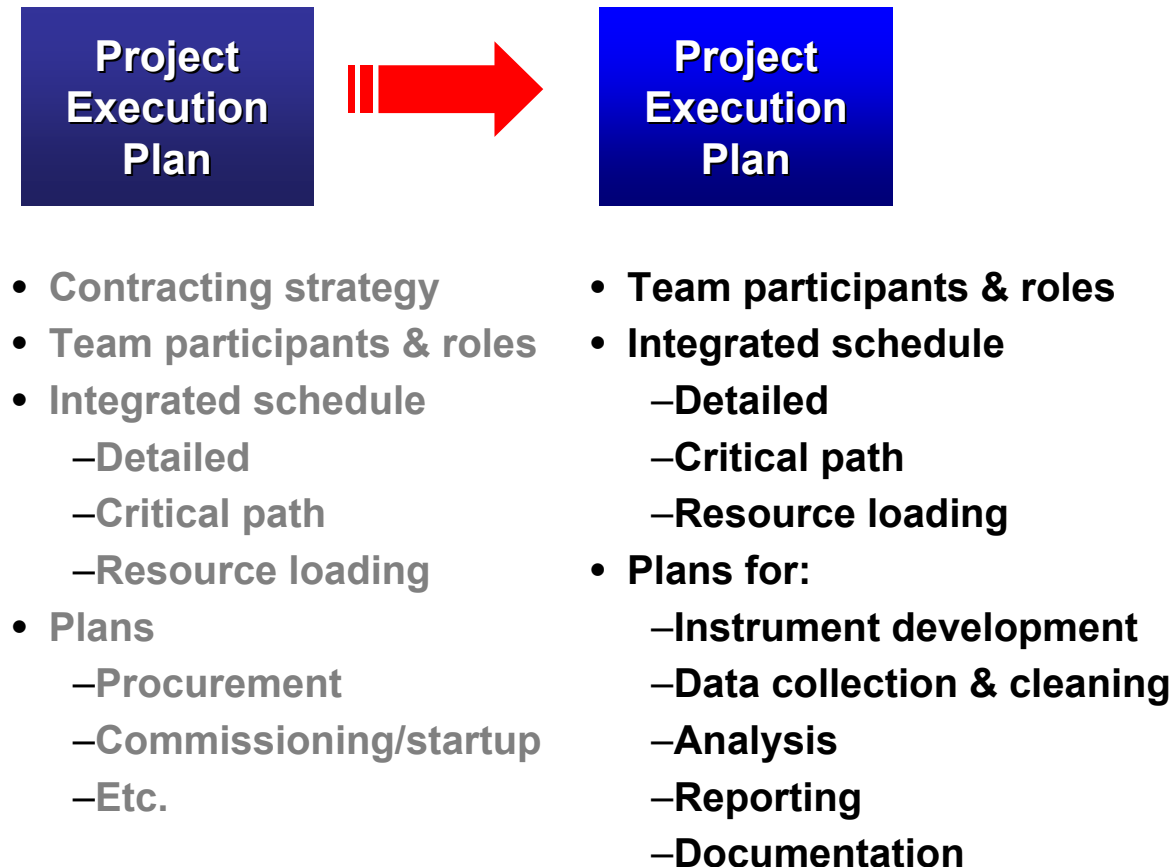


### Methodology

- Engineering tasks
  - Detailed scope
  - PFDs, H&MBs, P&IDs
  - One-line electrical diagrams
  - Equipment specs
- Cost estimate
- Sign-off from:
  - Operations
  - Maintenance
  - Business

- Hypothesis – identify dependent and independent variables in writing
- Articulation of problem
- Methodology for:
  - Sampling
  - Data collection
  - Analysis
  - Reporting
- Cost estimate
- Sign-off from external stakeholders

# Project Execution Planning for Evaluation





# Elements of an Integrated Schedule

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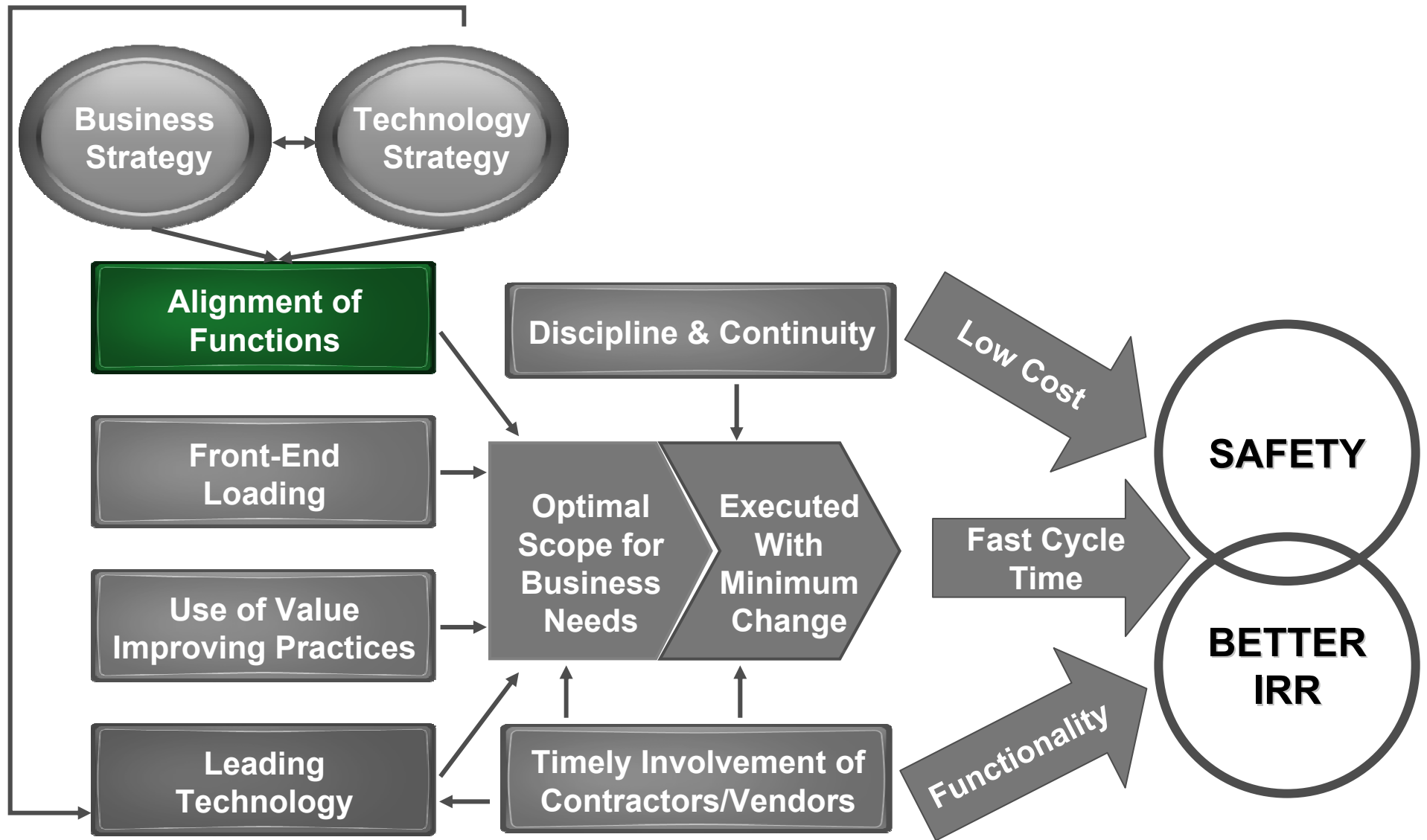
- **Detailed**
  - Provides specifics on what will happen when
- **Critical Path**
  - This is the longest path in your schedule
  - Activities on the critical path have zero total float
  - If any activity on the critical path is late, it can delay your project end date
- **Resource Loaded**
  - People required to do the work
  - Equipment needed to do the work

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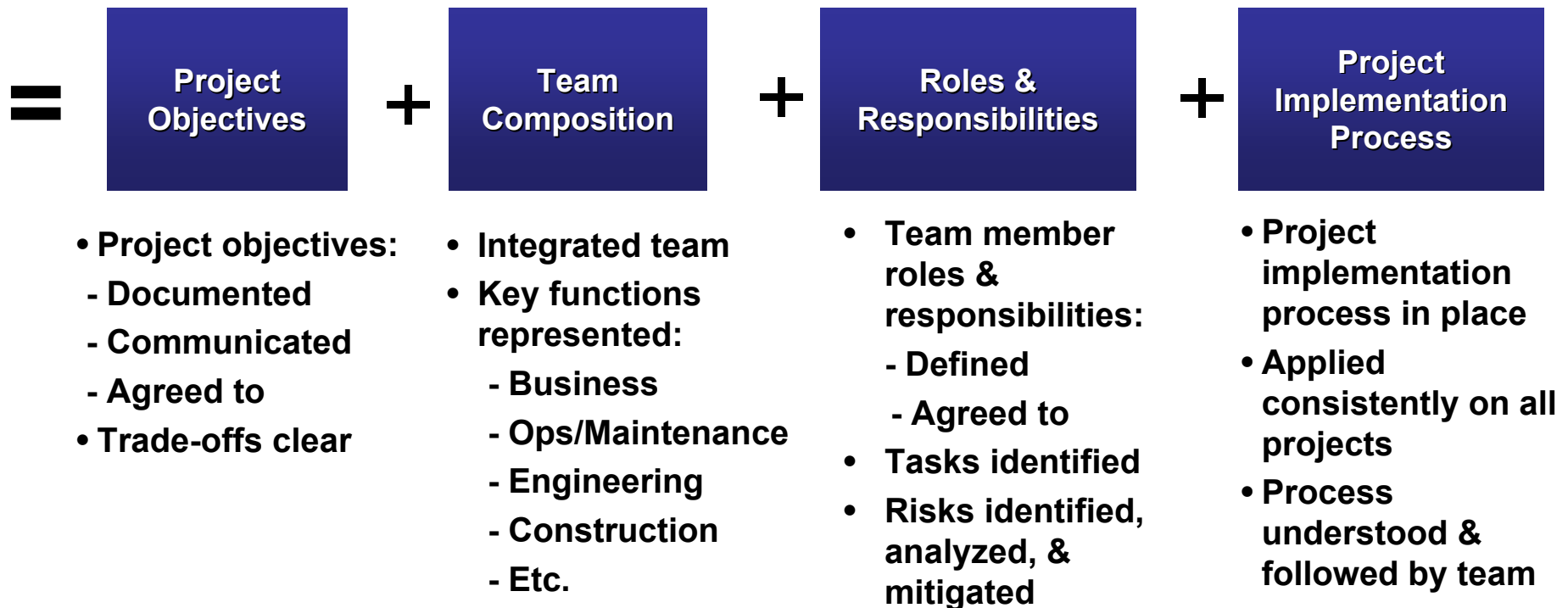


*Key Leading Indicators*

*Key Performance Indicators*

# How Do We Measure Team Development?

## Team Development Index (TDI)



# Project Objectives for Evaluation

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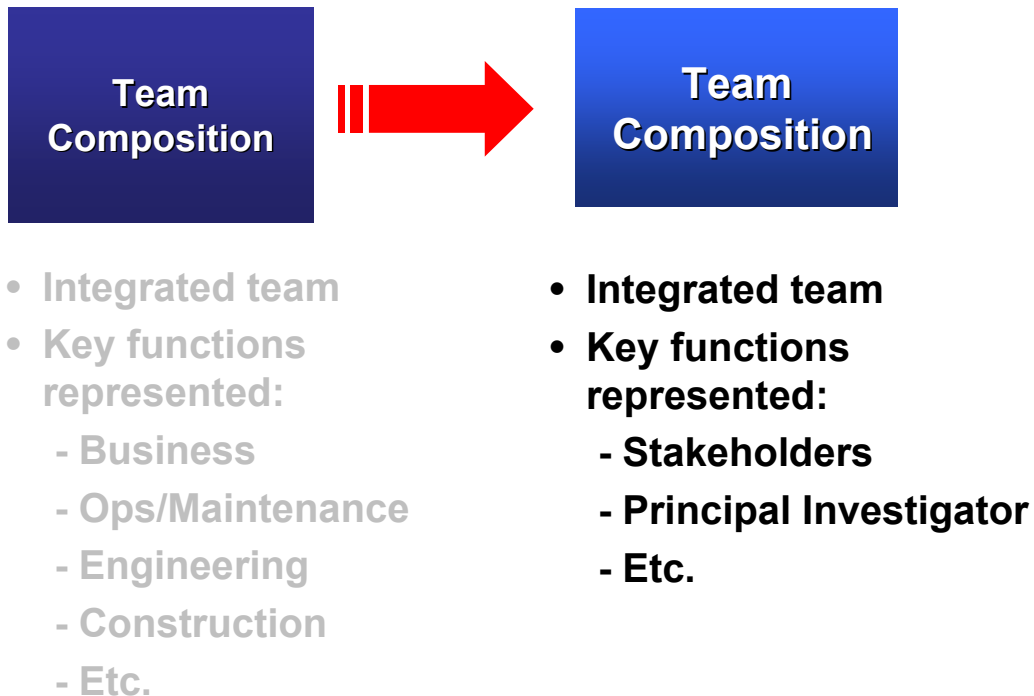


- Project objectives:
  - Documented
  - Communicated
  - Agreed to
- Trade-offs clear

- Project objectives:
  - Documented
  - Communicated
  - Agreed to

# Team Composition for Evaluation

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# Team Integration

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- An **integrated project team** includes (but is not limited to) a team of full- or part-time representatives from the following areas:
  - Business
  - Engineering
  - Construction
  - Maintenance
  - Operations/Production
  - Health and Safety
  - Environmental (if needed)
  - Contractor (if appropriate)
- These representatives are **identified** prior to project authorization and have **specific responsibilities** that are defined and understood by all team members
- These representatives have **authority** to make decisions for function they are representing and provide **functional input** to project manager

# What is an Integrated Team in Evaluation?

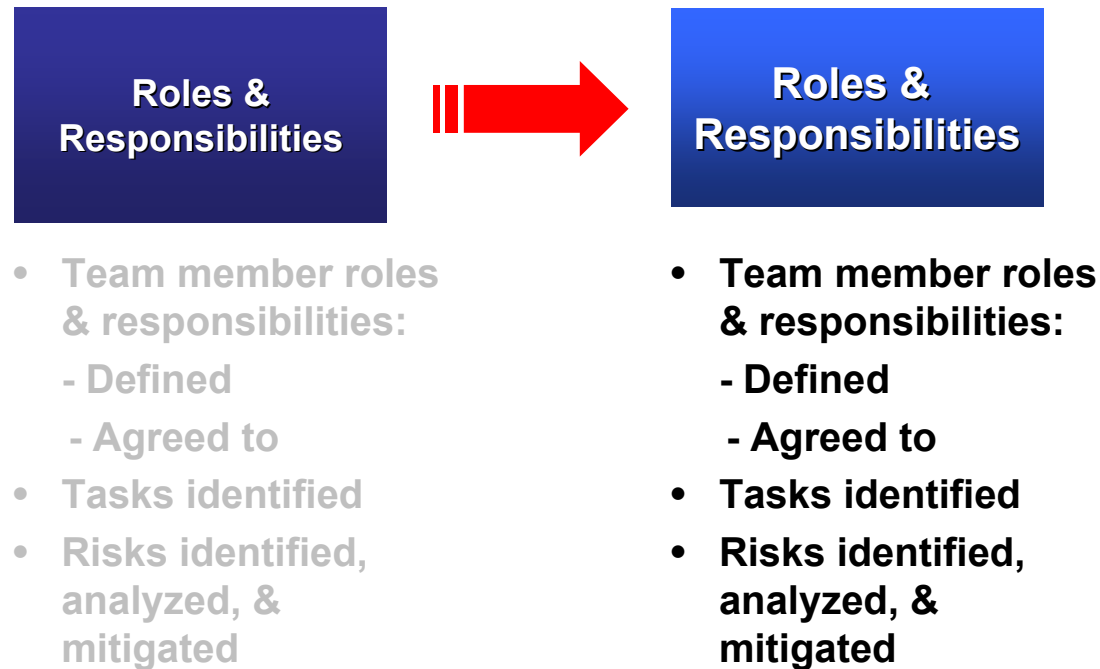
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- **Who should be involved?**
  - **A representative from each key element of the evaluation should be involved early on**
  - **For example:**
    - > **Sampling statistician**
    - > **Instrument designer**
    - > **Etc.**



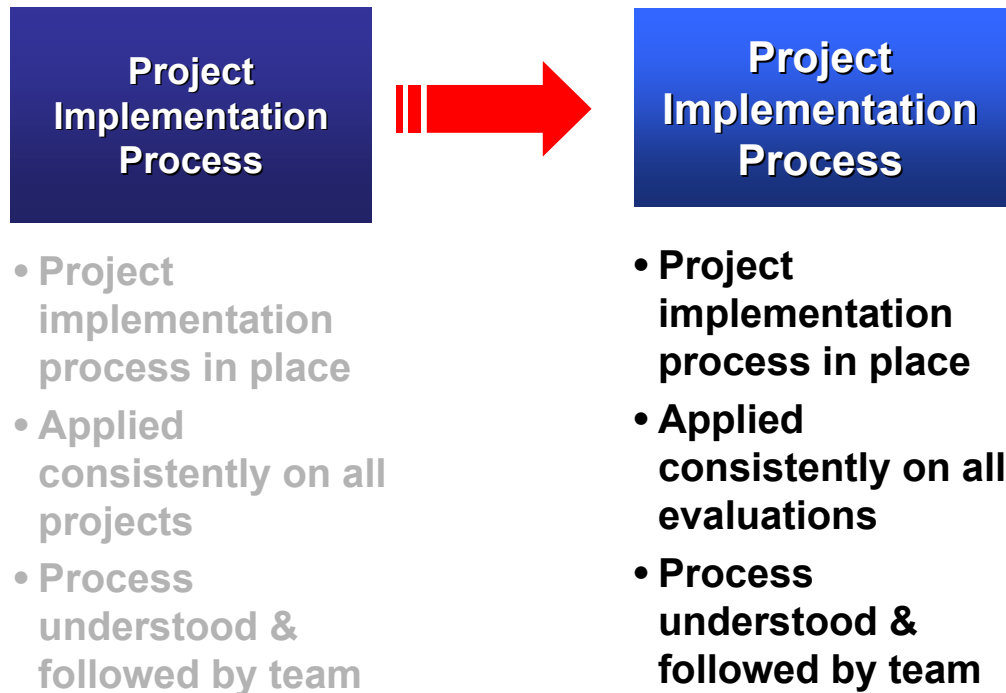
# Roles and Responsibilities for Evaluation

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# Project Implementation Process for Evaluation

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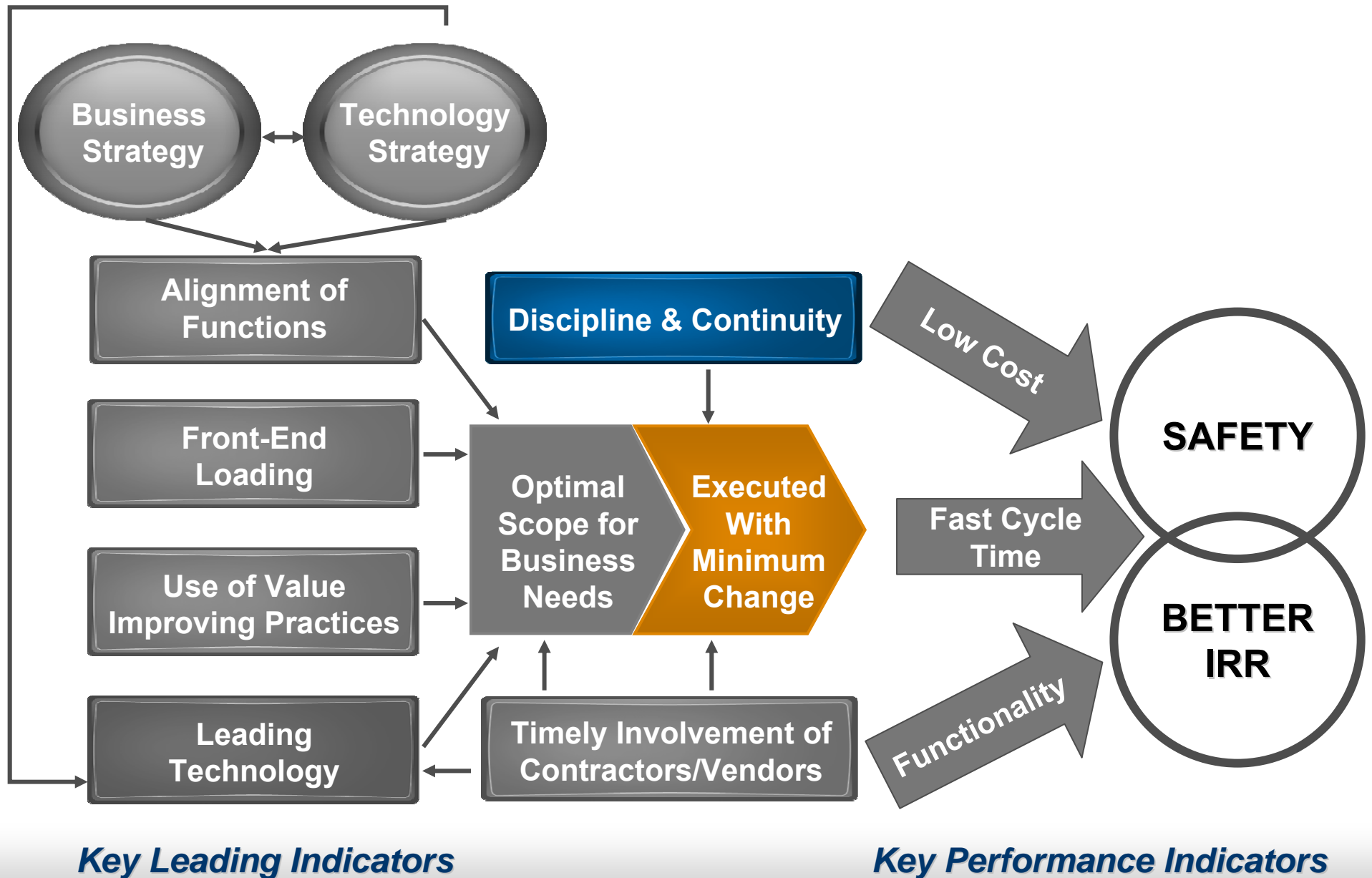


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# Elements of Capital Effectiveness



# Discipline and Continuity

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- **Discipline:**
  - **Following the PEP**
    - > **Are the hours expended as planned?**
    - > **Are calendar dates as planned?**
    - > **Are tasks getting done as planned?**
- **Continuity**
  - **Retaining the Principal Investigator and other key personnel**

# Defining Changes

- ***Change*** in projects is defined as a deviation from the planned (authorized) kit or configuration of kit in a project

## ***Design Changes***

Modifications to the intended configuration that do not involve a change in functionality or objectives

## ***Scope Changes***

Modifications caused by change in objectives or desired functionality

- ***Scope additions***
- ***Scope deletions***

- A change is ***major*** if the ***estimated*** cost is greater than 0.5 percent of estimated total cost or is expected to cause a change of 1 month or more to schedule

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# Challenges to Implementation

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- **Scalability**
- **Human resistance to following a process**
- **Assumption that there are too many unknowns – that it is not worth it to plan in depth**
- **Challenges to resource loading**

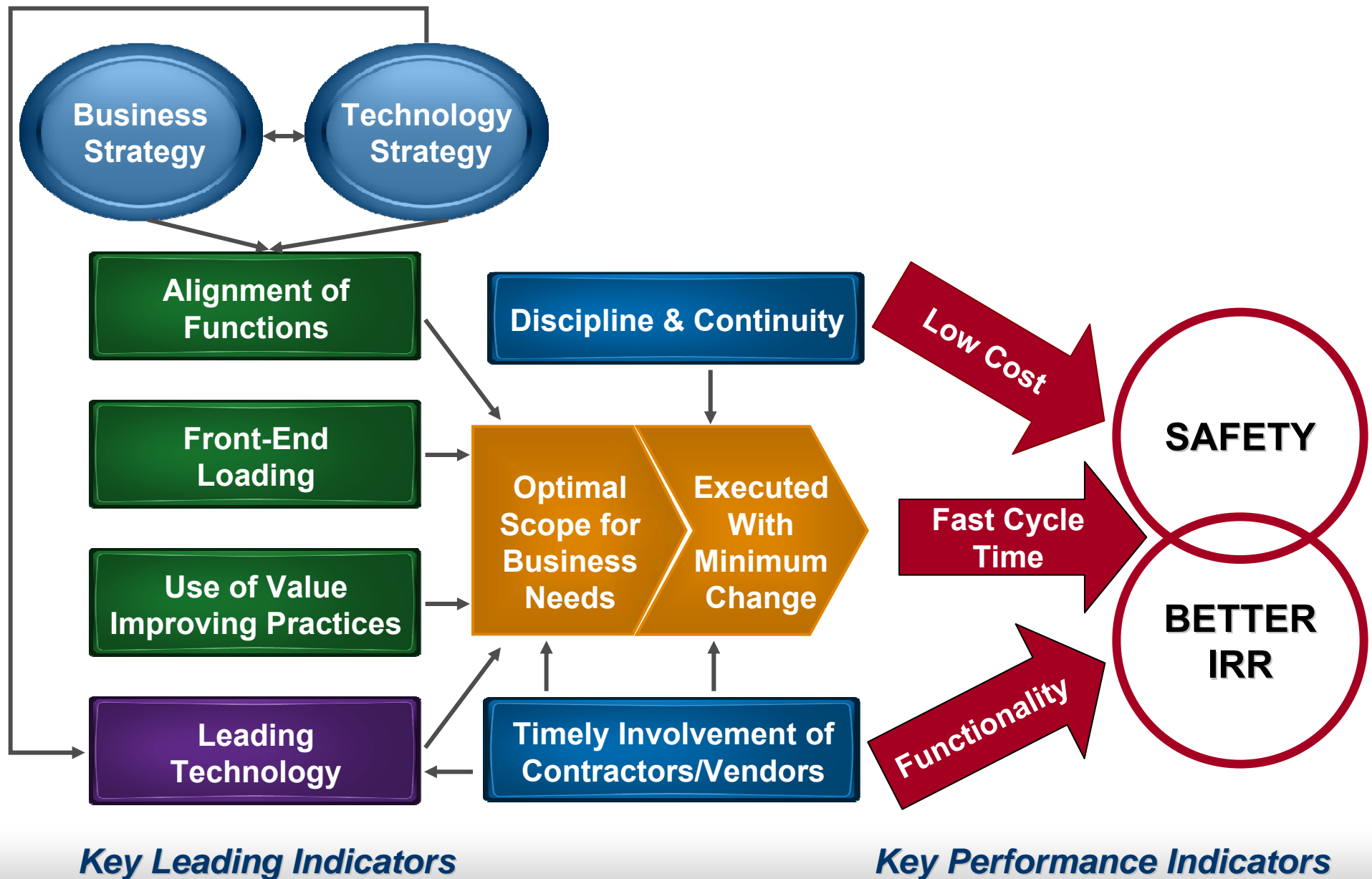


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# Elements of Capital Effectiveness



# Conclusions

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- **Do proper Front-End Loading – it pays**
- **Ensure you have a complete team that is familiar with the evaluation goals and the plan for implementing it**
- **Avoid changes in Principal Investigator**
- **Monitor progress**
- **Avoid scope and/or design changes**

# Contact Information

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